



The University of Edinburgh

Electricity Market Reform – a shared complex challenge

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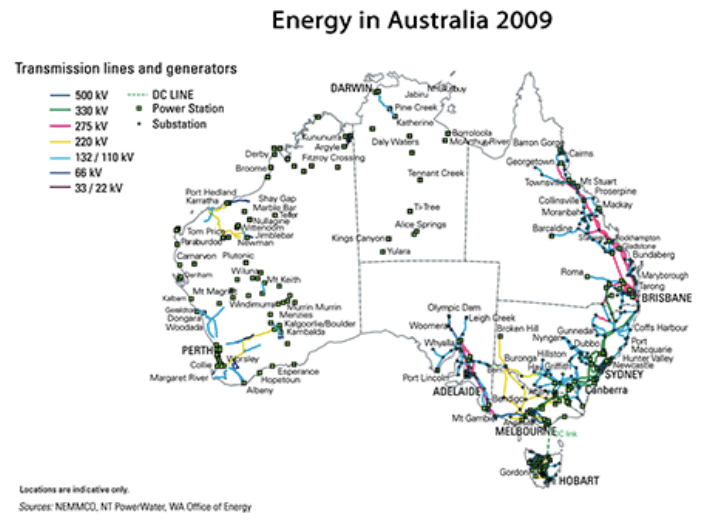
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Electricity market design – a shared and complex challenge





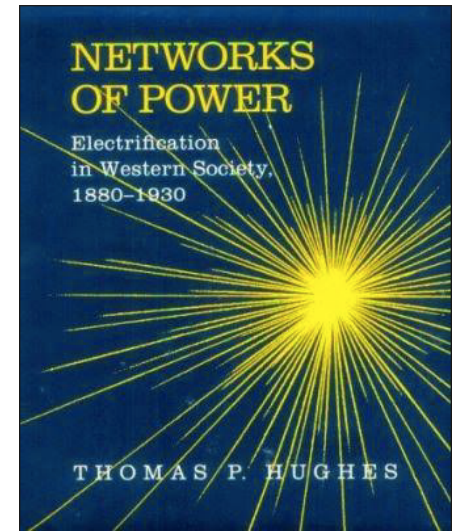
Overview

1. Research perspective: socio-technical systems and energy transitions (Science and Technology Studies - STS)
2. Key debate about electricity market design in Europe
3. The need to 'open the black box' of electricity system design



Large Technical Systems & Society

"Electric power systems embody the physical, intellectual, and symbolic resources of the society that constructs them...electric power systems, like so much other technology, are both causes and effects of social change." (Hughes, 1983)



A socio-technical approach

- **The ‘seamless web’:** “An artifact-either physical or nonphysical-functioning as a component in a system interacts with other artifacts, all of which contribute directly or through other components to the common system goal” (Hughes, 1987)
- **Socio-technical regimes:** “the ‘deep structure’ that accounts for the stability of an existing socio-technical system...the semi-coherent set of rules that orient and coordinate the activities of the social groups that reproduce the various elements of socio-technical systems “ (Geels, 2011)





Energy transitions: Simple narratives of disruption and decline

BOOM! BOOM! BOOM! SOLAR ENDS FOSSIL FUEL

- 2014 Solar = 1% of electricity.
Solar grew 41% last year. 36% = doubling 2 years.
- 2016 2%
- 2018 4%
- 2020 8%
- 2022 16%
- 2024 32% **BOOM!** Solar **ENDS** use of coal
- 2026 64% **BOOM!** Solar **ENDS** use of natural gas
- 2028 128%
- 2030 256% **BOOM!** solar + electric cars + self-driving cars **ENDS** use of oil

Source: Alex Lightman TEDxHighpoint (2014)





Lessons from the history of energy transitions

Energy Transitions: “A study of a fluid process, rather than understanding it as a pretext for establishing rigid barriers between specific energy eras...older sources of energy (muscle power, renewable resources) are not replaced totally by newer sources (fossil fuels, nuclear energy). Instead they are supplemented, complemented, or slowly displaced according to use” (Melosi, 2006)



Type I and II energy transitions

Evolutionary transition (“type 1”)

Multiple energy transitions
Fossil fuels (with or without CCS)
Continued/expanded use of nuclear power
Partial recourse to renewables
Energy efficiency understood as greater energy intensity
A “low carbon” economy
A slow- and long-term set of transitions
An open-ended perspective
A process-oriented frame
Little or no belief in transition management
Modest policy prescriptions, mainly by incumbent energy majors and established policy communities

Transformational transition (“type 2”)

Singular transition to renewable energy
100% renewables
Energy efficiency understood as major energy savings
A “zero carbon” economy
A rapid and near-term transition
A deterministic perspective
A product-oriented frame
Strong belief in transition management
Ambitious policy prescriptions, mainly by renewables lobby and environmental NGOs



Electricity markets in Europe



European electricity integration



1929: George Viel's 400 kV network for Europe (Vincent Legendijk)



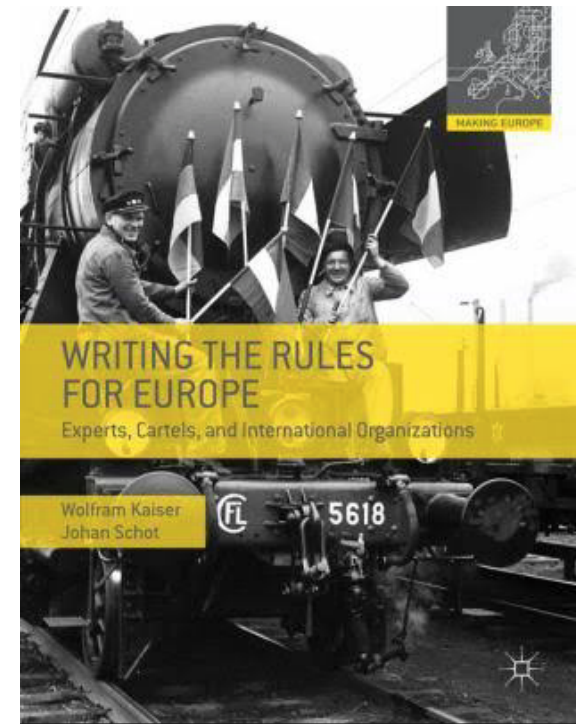
1920s - Early regional power pools



Figure 2.1 - Swiss, French, and German interconnections around in 1926
 Source: H. Niesz, *L'Échange*, 1926. Used by permission of the World Energy Council, London, www.worldenergycouncil.org

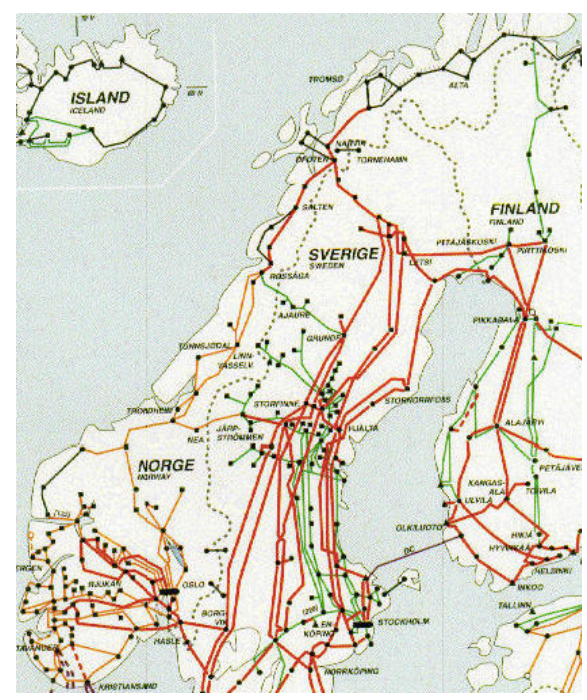
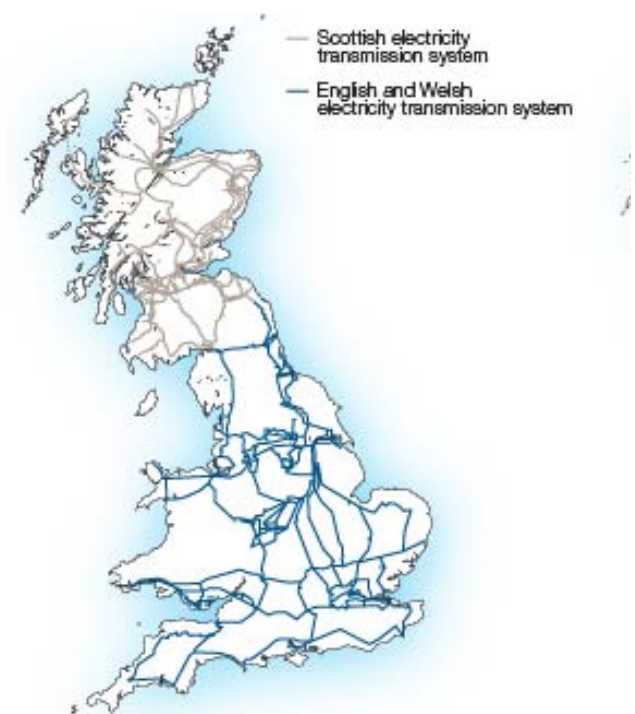
Hidden integration

"The creation of a European electricity system remained for a long time separate from the processes of political and economic integration that led to the EU. In fact, the notion of such a system was already conceived of during the interwar period and the process that led to its realization was initiated after 1921" (Legendijk, 214)

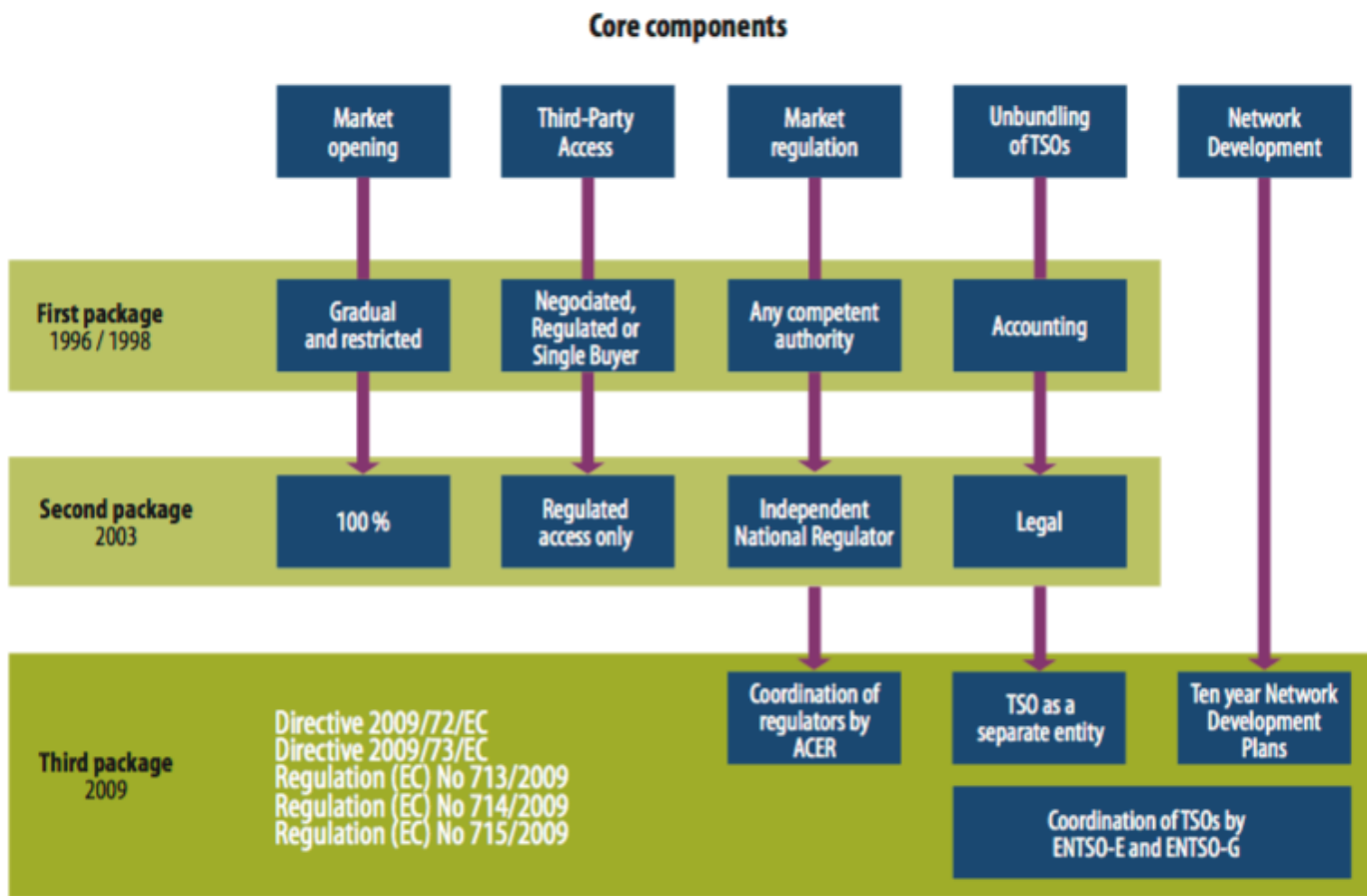




Early 1990s: A new phase of market liberalisation



Three energy packages



Source: European Court of Auditors.



The “target model” and a new institutional architecture

- Practical steps for implementing the 3rd energy package

“The internal market should be completed by 2014 so as to allow gas and electricity to flow freely” (European Council conclusion of February 4, 2011)

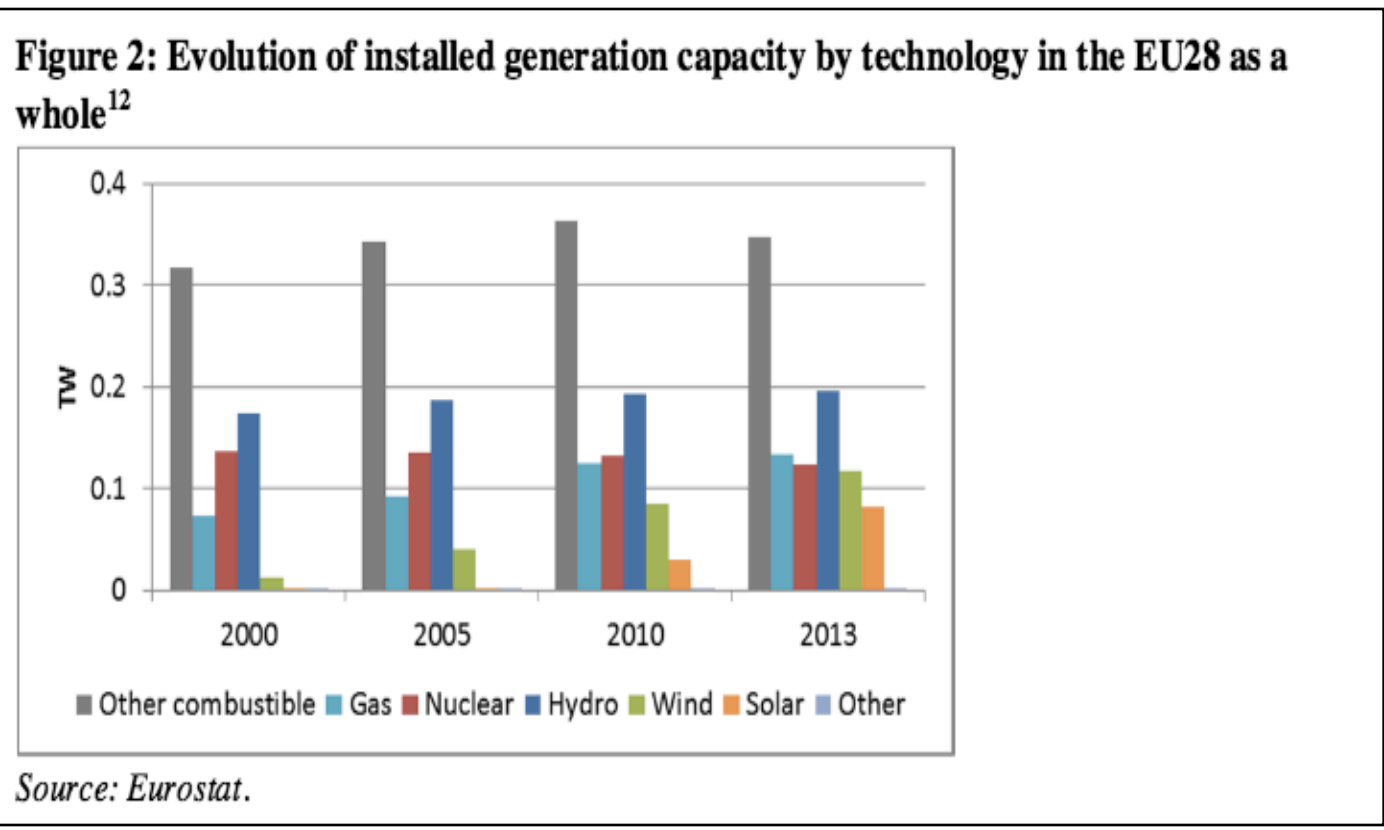




Structural changes in the European electricity system



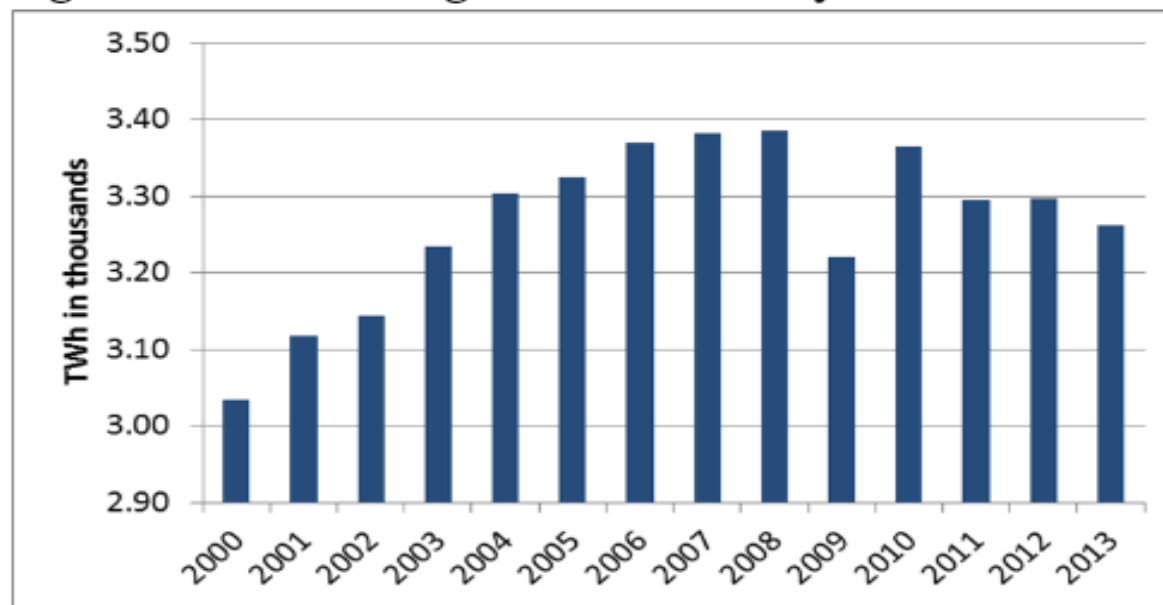
Rise in investment



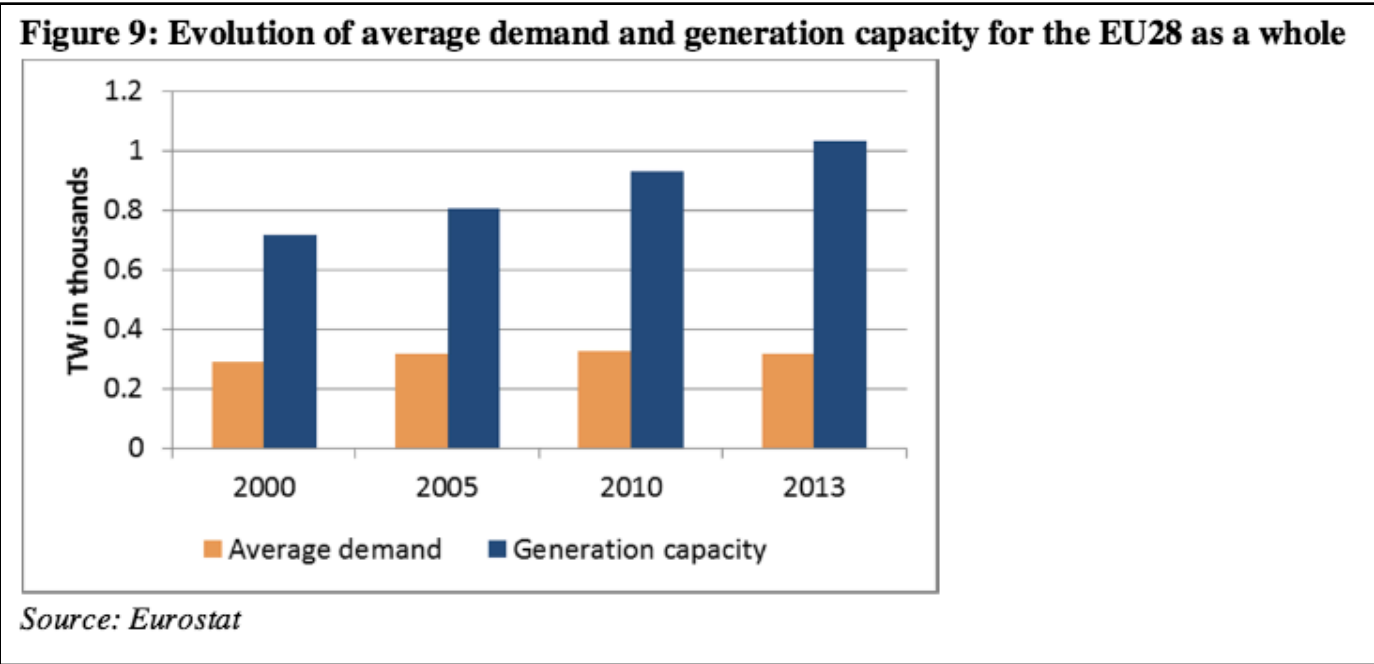


Falling demand

Figure 6: Evolution of generated electricity in the EU28 as a whole



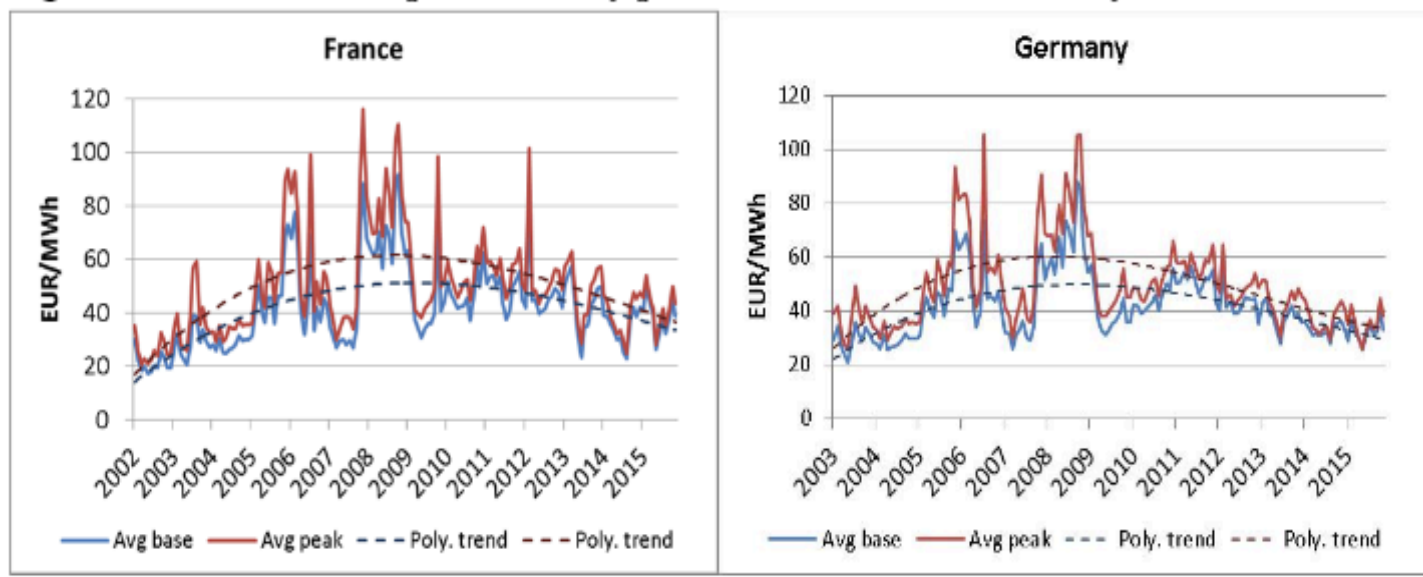
Source: Eurostat



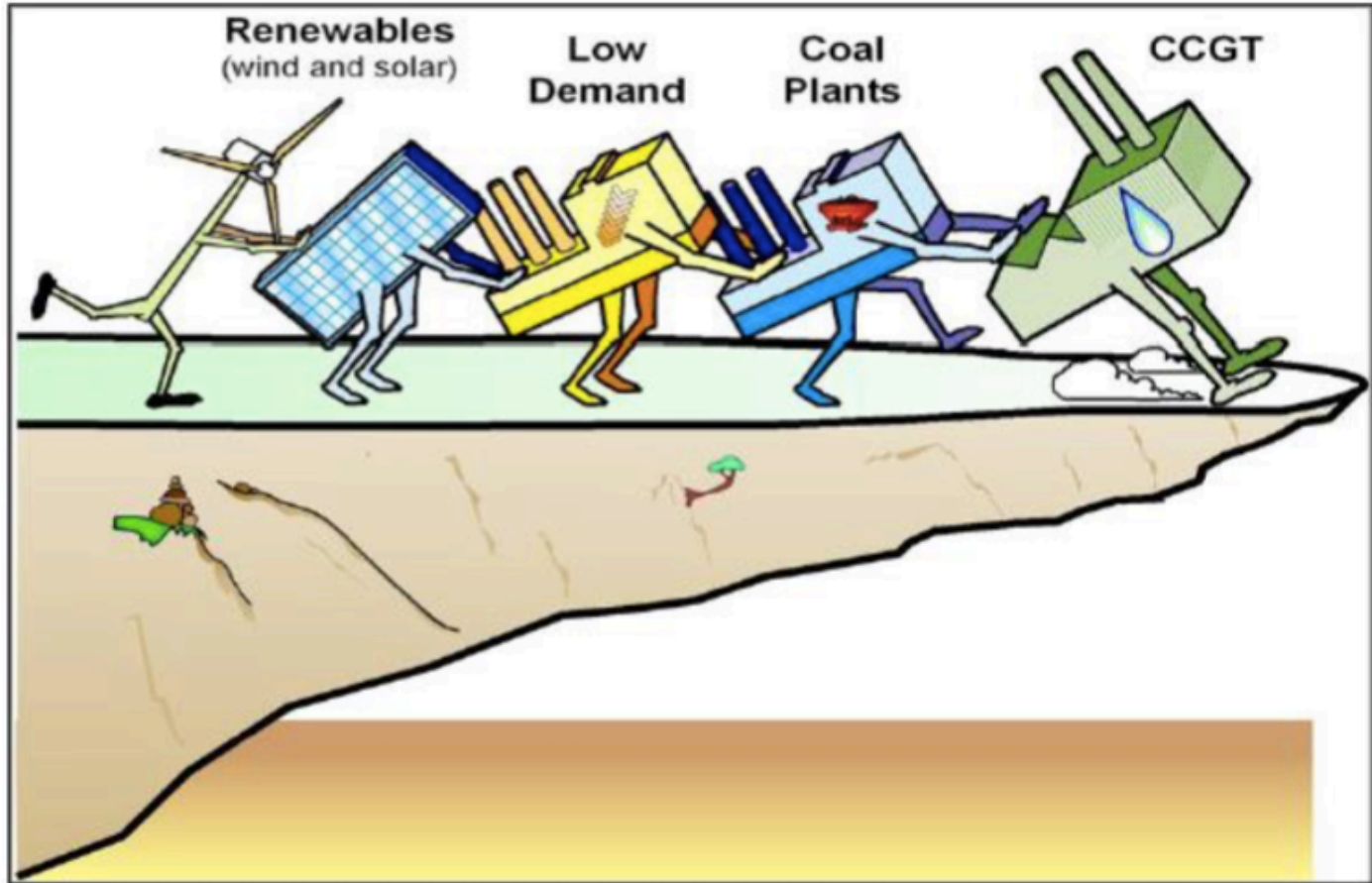


Falling prices

Figure 14: Evolution of spot electricity prices in France and Germany

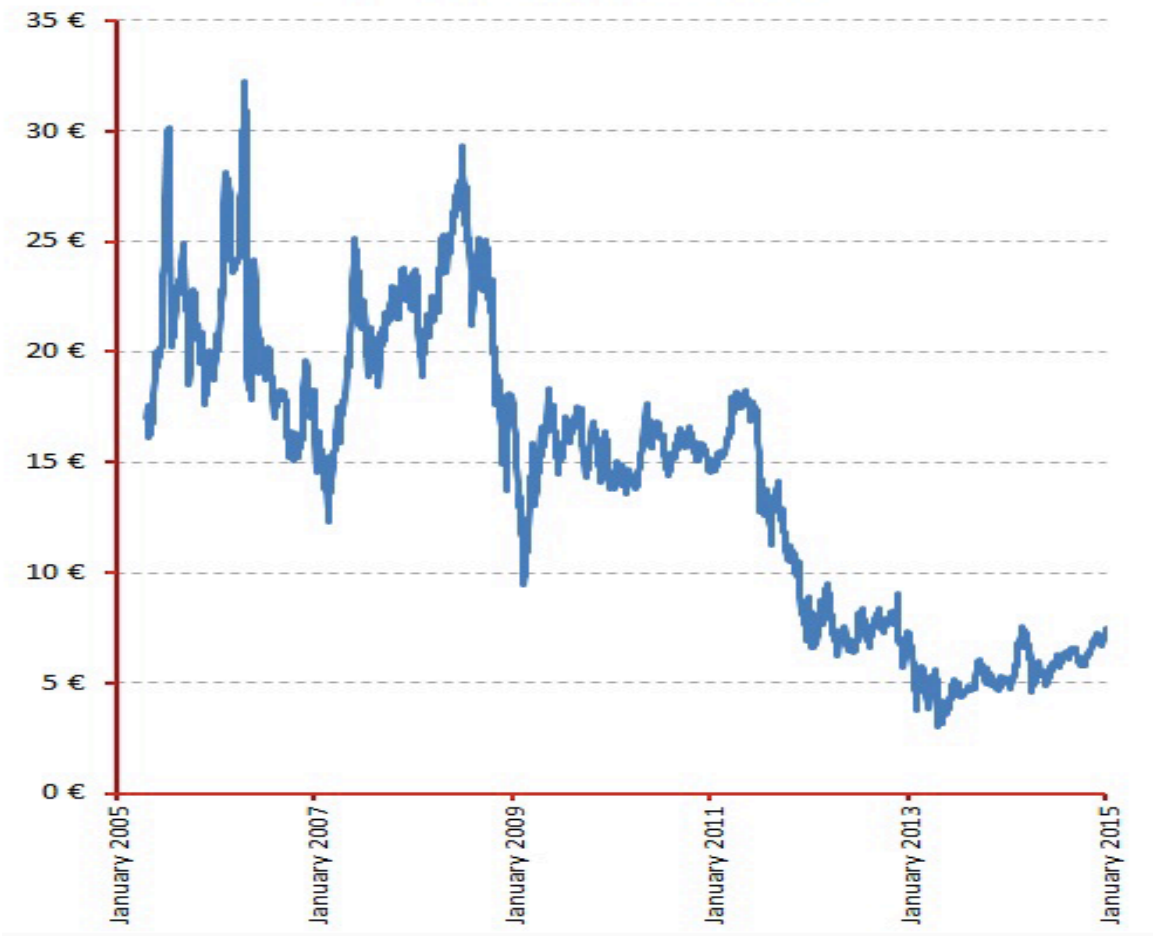


Source: European Commission on the basis of Power Exchanges data





10 Years of the EU ETS





Diverging views on electricity market design



EU Commission investigation

- Launched in April 2015:

“concerns that capacity mechanisms may unduly favour particular producers or technologies and that they may create obstacles to trade in electricity across borders”
- EU also consulting on its ‘Market Design Initiative’



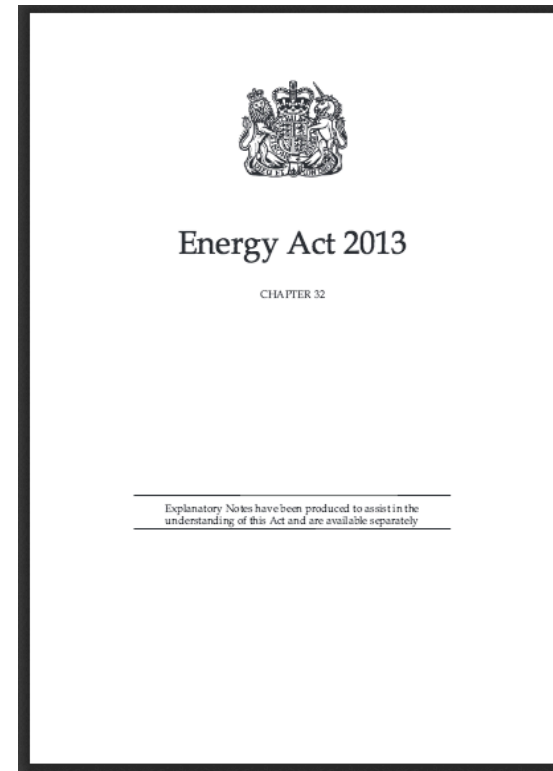
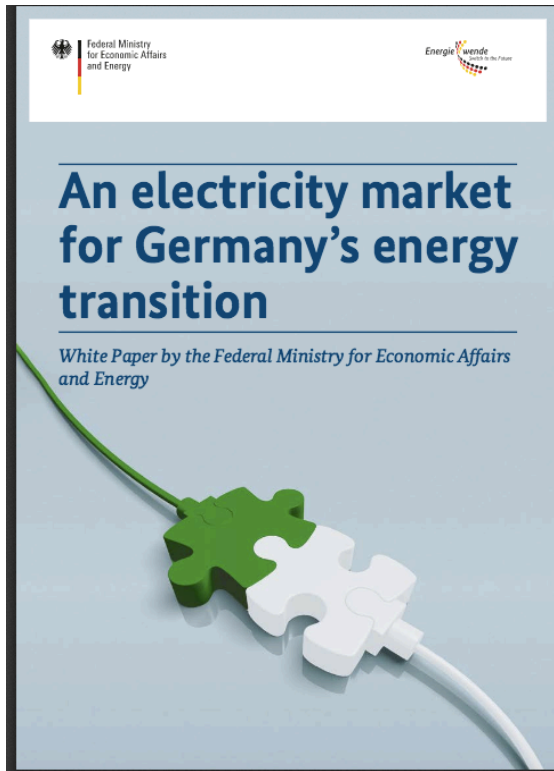
An interventionist trend

Tender for new capacity	Strategic reserve	Targeted capacity payment
Belgium **	Belgium	Italy
France	Denmark **	Poland
Ireland **	Germany ***	Portugal ***
	Poland	Spain ***
	Sweden	
	Germany (Interruptibility Scheme)	
	Ireland (Interruptibility Scheme)	
	Italy (Interruptibility Scheme) ***	
	Poland (Interruptibility Scheme)	
	Portugal (Interruptibility Scheme)	
	Spain (Interruptibility Scheme)	
Central buyer	De-central obligation	Market-wide cap. payment
Ireland *	France *	Ireland
Italy *		

* Planned Mechanism (or being implemented)
 ** Past Mechanism (or never implemented)
 *** Multiple capacity mechanisms of the same type

Source: European Commission based on replies to sector inquiry

Electricity market reform processes



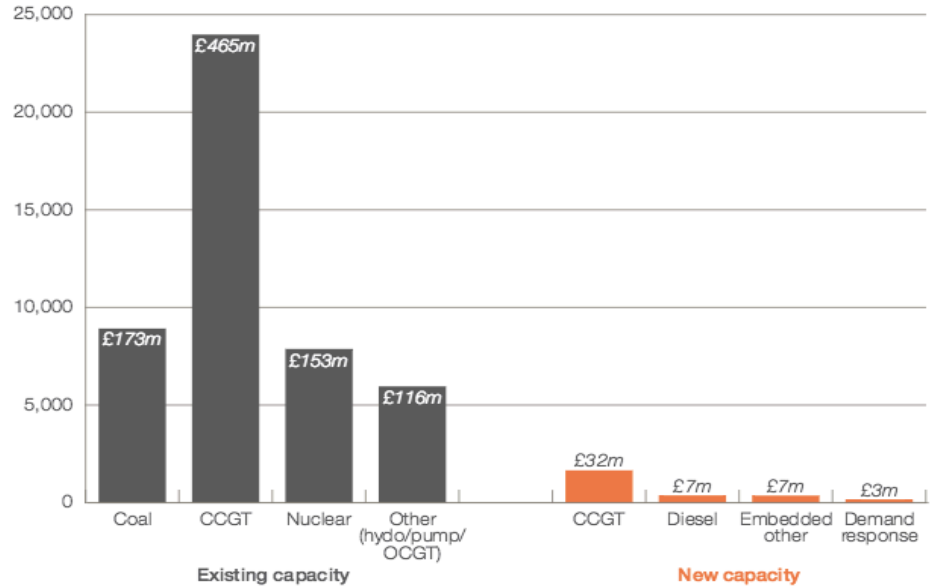


UK EMR – innovation friendly?

“Encourage the investment we need to replace older power stations and provide backup for more intermittent and inflexible low-carbon generation sources”
(Amber Rudd)

Figure 3.1

New plants lost out in the 2014 capacity market to older generators
Size of contracts (MW and £m) awarded to new and existing plans in the 2014 T-4 auction, by generation type for delivery year 2018/19 (2012 prices)



Source: Jones 2014



Germany's 'Electricity Market 2.0'

The Electricity Market 2.0 OPTION

"An optimised electricity market guarantees security of supply"

How it works

- The electricity market provides incentive for the maintenance of capacity. The necessary maintenance of capacity is refinanced through the electricity market.
- The state sets the rules of the market. Through their specific demand, the electricity customers are independently responsible for determining the capacity level.
- Implicit payment for capacity on the electricity market and explicit payment on the balancing market and in options and delivery contracts, for instance.

The Capacity Market OPTION

"The state must take action to ensure security of supply"

How it works

- The capacity market provides incentive for the maintenance of capacity. The necessary maintenance of capacity is refinanced through an additional capacity market.
- The state ensures a higher level of capacity than the electricity market.
- Explicit payment for capacity on the capacity market.

- Capacity reserve for extreme events – key difference is plants taken out of energy market
- 2.7GW Lignite reserve – achieving climate target and phase out by 2020



The new politics of electricity market design – towards hybrid markets

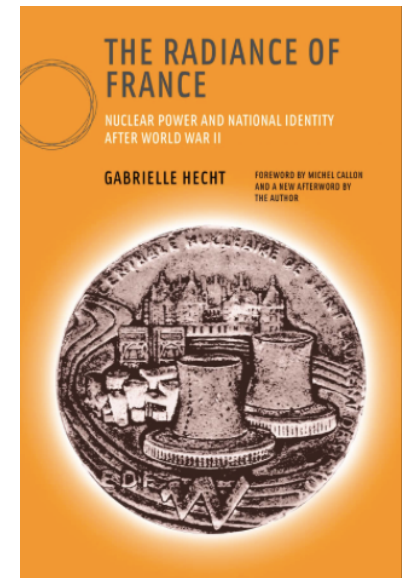
- **Market purists** - “remove all policy intervention that distorts market prices and internalise the climate externality with a strong carbon price”
- **Climate change planners** - “minimise the financing cost of low-carbon generation investments by insulating investors from market risk, introducing procurement auctions for power purchase agreements for low-carbon generation projects. Ultimately, following this logic would lead to the abandonment of competitive markets”



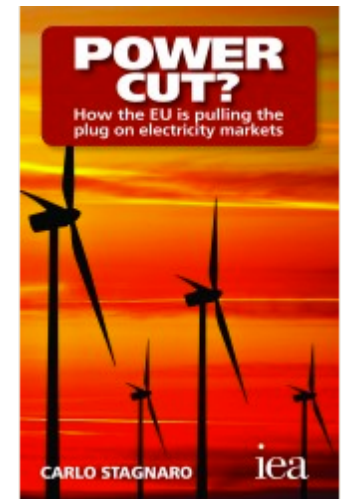
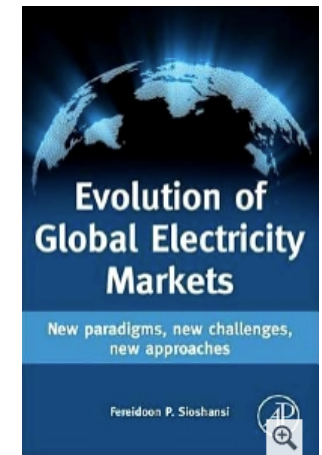
Concluding remarks

Electricity market design as a form of ‘technopolitics’

“Many fundamental technical choices – such as choices about system design and programmatic development – have significant and inseparable political dimensions”
(Gabrielle Hecht)



Electricity markets and system transition





Thank you!!

- **Contact:** Ronan.Bolton@ed.ac.uk
- **Publications:**
[http://www.research.ed.ac.uk/portal/en/persons/ronan-bolton\(118dbdea-39f9-41b5-a2eb-717c46ed21ca\)/publications.html](http://www.research.ed.ac.uk/portal/en/persons/ronan-bolton(118dbdea-39f9-41b5-a2eb-717c46ed21ca)/publications.html)
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