

#### **Growing Resilient Coal Regions?**

#### The Gippsland Smart Specialisation Strategy

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## The revenge of the places that don't matter?



carbon solutions ' Photograph- Daniel Munoz/Reuters



## Widening polarisation between urban and regional

Annual GRP growth per person in regional Victoria and metropolitan Melbourne



Source: VAGO, based on RDV's public information portal.

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Recovered

# **Resilient regions**

|   | Innovation leader   |  |
|---|---|--|
|   | Innovation follower   |  |
|   | Moderate innovator  |  |
|   | Modest innovator  |  |
|   | Total   |  |
|   |   |  |
|   |   |  |
|   | Angus<br>Yangan Manguna M   |  |
|   | 4 N<br>0 240 480 km   |  |
| Partingance by the European Regional Development Fund | Regional level: NUTS;<br>Source: ESPON Database, ESPON ECR2 Projed, Cardiff University, Uf<br>Origin of data: Experian, Cambridge Econometrics, Eurosta<br>@ EuroGeographics Association for administrative boundarie |  |
| Legend  |   |  |
| Resistant Not Recovered: Upturn No Data               |   |  |

Not Recovered: No Upturn

#### Table 4 Regional outcomes excluding Polish regions

|                     | Resistant | Recovered | Not recovered (upturn) | Not recovered (no upturn) |
|---------------------|-----------|-----------|------------------------|---------------------------|
| Innovation leader   | 291.4     | 222.0     | 83.3                   | 8.8                       |
| Innovation follower | 115.3     | 98.8      | 111.4                  | 83.8                      |
| Moderate innovator  | 0         | 74.7      | 118.3                  | 111.0                     |
| Modest innovator    | 0         | 13.1      | 78.8                   | 200.5                     |
| Total               | 100       | 100       | 100                    | 100                       |



# **Restructuring the Ruhr (D)**









# **Regional policy in Australia**





- Dual economy: regions are understood to be the places beyond, and separate from the (thriving) capital cities (Eversole, 2017)
- Fractional and competing multi-level governance: 'Australian governments don't work with each other and it's holding back regional economies in trouble' (Beer, 2018)
- The challenges of Australian cities and regions have tended to be viewed in Australia in terms of infrastructure deficiencies rather than in relation to potential innovation assets (Tomaney, 2012)



# **Australia's 'innovation policy'**



...We want an Australia counted within the top tier of innovation nations, known and respected for its excellence in science, research and commercialisation...



But is essentially place-blind

And seems primarily concerned with the optimal level of R&D rebate



### Hazelwood and Latrobe Valley

A coal and energy transition region: privatisation in 1990s, and then closure of Engie electricity plant, March 2017



State of Victoria \$224 million of funding

\$50 million: establishment of an economic growth zone (tax concessions)

\$174 million: community infrastructure and investment fund (in road, rail, school upgrades, and the construction of health facilities)

Latrobe Valley Authority



Origins in European regional technology policy (Fitjar et al., 2019)

- 1950-1980s exogenous growth theory, focusing on creating growth poles in less successful regions to create regional multiplier effects
- Regional Technology Plan experiment in 1989: Regional partners would identify gaps in regional technology networks and identify structural funds projects that could help local firms access those technologies
- Structural funds reform in 2007: Shift towards innovation, requiring all regions to develop innovation strategies for access to EU funding
- These policies tended to concentrate funding towards high-tech regions and to promote uniformity as all regions aimed to attract the same high-tech clusters
- Smart specialisation (from 2014) as an attempt to redress this, forcing regions to identify areas where they could build competitive advantage
- World's largest and boldest New Industrial Policy experiment (Sabel, Hausmann, Rodrik, Mazzucato)



Design principles for S3

- ANALYSIS: discovery of the socio-economic and innovation engines of regional growth, competitive advantages & weaknesses
- MAKE CHOICES: identify a limited set of priorities for development where to concentrate investment
- STAKEHOLDERS' INVOLVEMENT: setting priorities should be an inclusive and interactive process centred on entrepreneurial discovery
- MONITORING AND EVALUATION: feeding back information into the policy cycle and allowing strategy revision

Yet, its implementation is bedevilled by a set of heroic assumptions (Marques and Morgan, 2018), most notably the 'innovation paradox' of less developed regions



#### Thank you

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Upcoming seminars

Tiffany Harrison: Climate Emergency: The Role of Local Government in Tackling Climate Change (co-hosted with BZE), Mon 3 June (6.30pm) @ Fritz Loewe

Rachelle Meyer: Achieving Net Negative Emissions in a Productive Agricultural Sector: A Review of Emissions Sources and Mitigation Options, Wed 5 June (11am) @ College